

成人保護法制—— 遊走於意思能力、 心理健康和社會照護法與 實務之間的邊界(二)

Adult Safeguarding Legislation: Navigating the
Borderlands between Mental Capacity, Mental
Health and Social Care Law and Practice (II)

Kathryn Mackay** Pearse McCusker***

詹朝欽 Chao-Chin Chan 編譯****



摘要

由於成人保護之法制目的在於保護「易受傷害」的成人，其處於社會保護、心理健康、意思能力之法律邊界之間，成人保護法制因此容有爭論。作為全新且複雜的法律與實務領域，則需要對成人保護法制之進一

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關鍵詞：心理健康 (mental health)、成人保護 (adult safeguarding)、意思能力 (mental capacity)、輔助決定形成 (supported decision-making)、聯合國身心障礙者權利公約 (UNCRPD)

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步研究，特別是考慮其效力和對人權之影響。本文採取敘事性文獻回顧取徑，探討2007年蘇格蘭成人支持與保障法之現有研究成果，考量保護權力和責任是否能在個人自主和國家保護可能受傷成人之責任之間是否能取得合乎比例的平衡；若是，如何為之？研究成果指出，現已有許多人陷入這些邊緣地帶。對多數人而言，該法可為其生活帶來重要的正面改變。然而，儘管業已肯定決定形成應受有輔助，卻仍未發現有一致的運用方式。此外，需要注意的是，部分專業人士是否具有足夠的法律知識，是否會一致地維護成人之意志和偏好，以及對於決定形成之輔助是否有相應的承諾和資源等。儘管有前揭之不足，該法仍具有重要功能，但其之修正會使之更為符合身心障礙者權利公約。

Adult safeguarding legislation is contentious because it seeks to protect ‘vulnerable’ adults who fall between the borderlands of social care, mental health and mental capacity law. As a new and complex area of law and practice, further research on adult safeguarding legislation is required, in particular to consider its efficacy and human rights implications. Utilising a narrative literature review approach this article explores current research evidence on the Adult Support and Protection (Scotland) Act

**英國史特靈大學社會科學院（University of Stirling, Faculty of Social Science, Room 4S11, Colin Bell Building, Stirling, Scotland FK9 4LA, UK）

***英國愛丁堡大學社會與政治科學院（University of Edinburgh, School of Social and Political Science, Room 2.09, Chrystal Macmillan Building, 15a George Square, Edinburgh, Scotland EH8 9LD, UK）

****國立政治大學法學博士（JSD, National Chengchi University）、德國哥廷根大學法學博士候選人（Juristic Doctoral Candidate, Georg-August-Universität Göttingen, Germany）；德國哥廷根大學法學院研究助理（Research Assistant, Georg-August-Universität Göttingen, Germany）

2007 to consider whether safeguarding powers and duties can achieve a proportionate balance between individual autonomy and the state's duties to protect adults at risk of harm and, if so, how. The findings demonstrate there is a wide range of people who can fall into these borderland areas. For a majority, the use of the Act has made significant positive differences to their lives. However, while supported decision-making was identified it was not found to be consistently applied. In addition, concerns emerged around the adequacy of some professionals' legal knowledge, the consistent upholding of adults' will and preferences, and the commitment to and resourcing of supported decision-making. Notwithstanding these drawbacks, it is concluded that this Act provides vital functions but amendments would enhance alignment with the CRPD.

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二、權力和責任之運用

根據敘事性文獻回顧，本法之成功施行仰賴「重要的知識和理解」以及「細緻的分析技巧¹。」根據CIHMIC²報告，「成人支援與保障合作關係的員工都具有大量的知識和技巧以

1 Ailsa E. Stewart, The implementation of the adult Support and protection (Scotland) Act 2007, Doctoral dissertation, University of Glasgow, 2016, <https://theses.gla.ac.uk/7083/>

2 Care Inspectorate & Her Majesty's Inspectorate of Constabulary report & Health Care Improvement Scotland (Cihmic), Joint Inspection of Adult Support and Protection in These Partnerships: North Ayrshire, Highland, Dundee City, Aberdeenshire, East Dunbartonshire and Midlothian, Jul., 2018, <https://hub.careinspectorate.com/media/3402/review-of-adult-support-and-protection-report.pdf>